

NPWS

Ballyhoorisky Point to Fanad Head SAC
(site code 001975)

**Conservation objectives supporting document-
Najas flexilis (Willd.) Rostk. & W.L.E. Schmidt**

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Please note that this document should be read in conjunction with the following report: NPWS (2017) Conservation Objectives: Ballyhoorisky Point to Fanad Head SAC 001975. Version 1.0. National Parks and Wildlife Service, Department of Arts, Heritage, Regional, Rural and Gaeltacht Affairs.

1. Introduction

1.1 *Najas flexilis*

Najas flexilis (Willd.) Rostk. & Schmidt (EU Habitats Directive species code 1833) is a small, annual, submerged macrophyte of freshwater lakes that is listed on Annexes II and IV of the EU Habitats Directive. In Ireland, the species is also protected under the Wildlife Acts (1976 and 2000), being listed on the Flora (Protection) Order, 2015 (Statutory Instrument No. 356 of 2015).

Globally, *Najas flexilis* (slender naiad) has a somewhat disjunct distribution that can be described as circumboreal (Preston and Croft, 2001). It is much more frequent in North America than in Eurasia (Godwin, 1975; Haynes, 1979; Preston and Croft, 2001). It has a northerly distribution in Europe, extending south to the Alps, but fossil evidence shows it was formerly much more widespread (Godwin, 1975; Preston and Croft, 2001; Wingfield *et al.*, 2004). It is recognised as a rare and declining species in many countries (Preston and Croft, 2001). The core of the species' European range is in Scotland and Ireland (Wingfield *et al.*, 2004, 2005; Roden, 2007).

The species was first recorded in Ireland by Daniel Oliver in Cregduff Lough, Co. Galway in 1850 (*Botanical Gazette*, No. 22, October, 1850) and since then it has been recorded in approximately 65 lakes in counties Donegal, Leitrim, Mayo, Galway and Kerry. Since the review of its distribution in 2013, which considered it likely to be extant in 58 lakes and extinct from three others (NPWS, 2013), *Najas flexilis* has been found in four additional lakes in Connemara (Roden, 2013; Roden and Murphy, 2014). Roden and Murphy (2014) provided new information indicating that the species has been lost from an additional three lakes and suggesting that records from six may have been erroneous. Currently, therefore, the species is considered extant in approximately 53 lakes. Connemara appears to be the species' Irish stronghold, having records from approximately 36 lakes (see Figure 1).

A fragile, relatively short (rarely >30cm) and permanently submerged species of the lower euphotic depths, the plant is often overlooked (Preston and Croft, 2001; Roden, 2004; Wingfield *et al.*, 2004). *Najas flexilis* is typically found on flat to gently sloping areas of the lake bed with soft substrata of mud, silt or fine sand (Preston and Croft, 2001; Roden, 2002, 2004). It can occur at all depths between 0.5m and 10m, but is frequently associated with the lower depths of macrophyte growth, with scattered plants gradually giving way to bare mud or silt (Preston and Croft, 2001; Roden, 2002). The well-documented patchy distribution of the species within lakes is considered to be primarily determined by wave action, sediment type and competition; the first two being closely interlinked (Roden, 2004, 2007; Wingfield *et al.*, 2004). Unsurprisingly for an annual species, *Najas flexilis* is an early coloniser and a relatively poor competitor and, therefore, may be associated with naturally disturbed conditions (Wingfield *et al.*, 2004).

Najas flexilis is usually found in clear-water, lowland lakes (Preston and Croft, 2001). It shows a clear association with mixed geology, typically having peatland dominated catchments with some base-rich bedrock (basalt, limestone, marble or sedimentary deposits) or calcareous sand (Preston and Croft, 2001; Roden, 2004; Wingfield *et al.*, 2004). Catchment geology may influence the distribution of the species through substratum type, as well as through nutrient and mineral chemistry. Roden

(2004) noted that the species does not prosper in Old Red Sandstone catchments, possibly owing to the coarser sands that form the lake substratum in these areas.

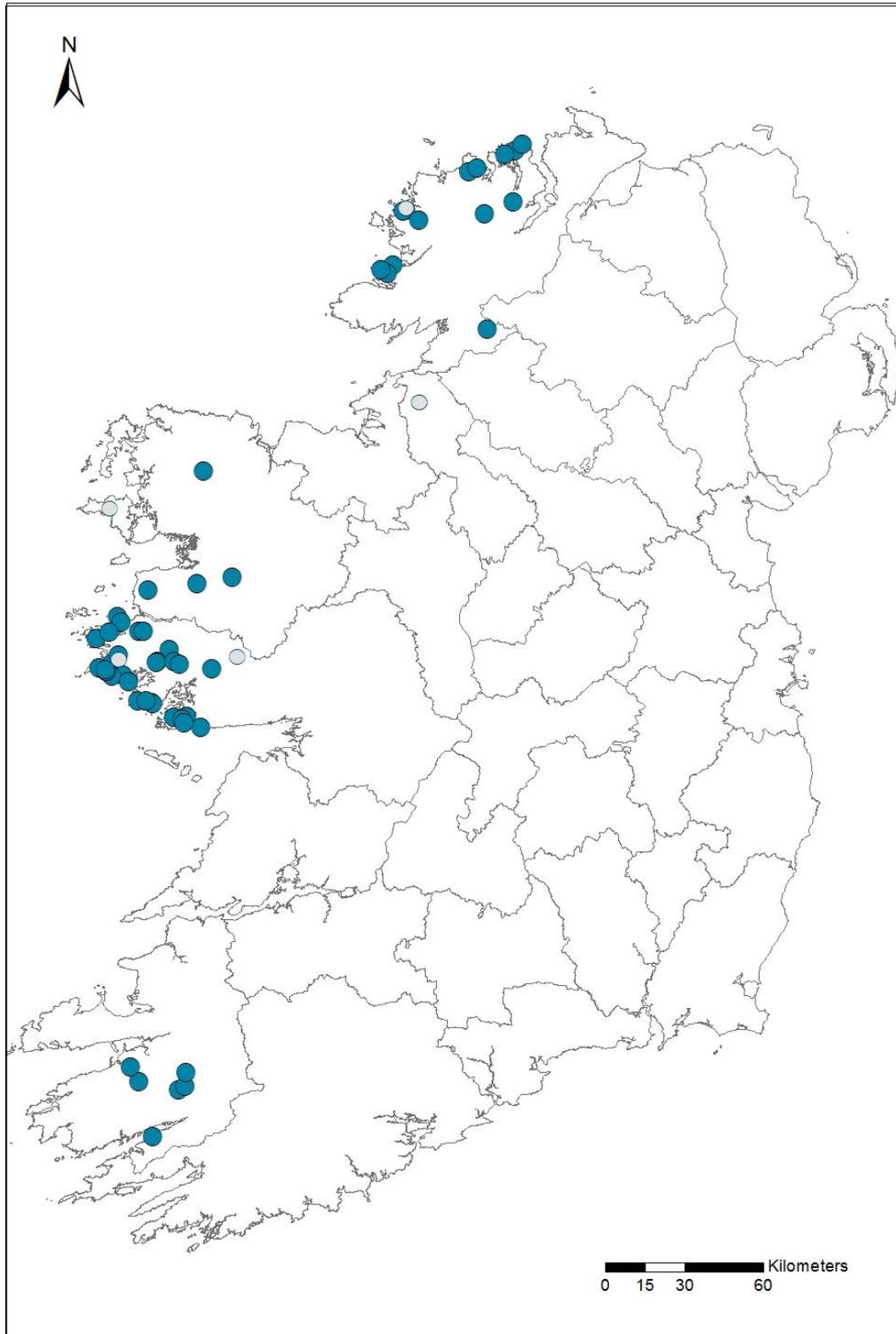


Figure 1. The distribution of *Najas flexilis* in Ireland. Based on lake centroids for 53 lakes considered to hold extant populations of the species (solid blue discs) and six lakes where it is considered extinct (light grey discs).

Najas flexilis is not found in marl or other hard water lakes (EU Habitats Directive Annex I habitat code 3140) (Roden, 2007). Neither does *Najas flexilis* occur in dystrophic, peaty lakes (Roden, 2002). In Ireland, *Najas flexilis* appears to be associated with the EU Habitats Directive Annex I habitat 3130 (Oligotrophic to mesotrophic standing waters with vegetation of the Littorelletea uniflorae and/or Isoëto-Nanojuncetea) (O Connor, 2015).

Roden (2004) noted the frequent co-occurrence of *Potamogeton perfoliatus* and *Isoetes lacustris* in *Najas flexilis* lakes, which is indicative of the mixed geological conditions favoured by the last species (the pondweed being common in hard water lakes; the quillwort characteristic of soft-water, oligotrophic lakes). N.F. Stewart (pers. comm.) has noted its common association with *Nitella confervacea*. Roden (2004) described two distinct groups of associated species in Irish *Najas flexilis* lakes; the first group included *Callitriche hermaphroditica*, several *Chara* species and broad-leaved pondweeds (*Potamogeton* spp.). A similar list of associated species was noted by Preston and Croft (2001) and in lake Groups 2, 3 and 4 of Wingfield *et al.* (2004). The second group of associated species identified by Dr Cilian Roden included *Elatine hexandra* and *Nitella translucens* (Roden, 2004). Wingfield *et al.* (2004) Group 1 lakes appear to have similar associated species. In some Irish lakes, both groups of associated species occurred and these accounted for the most species-rich *Najas flexilis* lakes, having a number of species that are rare or scarce along the west coast of Ireland (e.g. Ballynakill Lough, which is also home to *Hydrilla verticillata*) (Roden, 2004). *Hydrilla verticillata* is known only from two Irish lakes, both of which also contain *Najas flexilis* (Roden, 2007). Roden and Murphy (2014) re-examined relevé data for Ireland and identified four groups: group 1 was shallow water with *Chara virgata*; groups 2 and 3 were more species-rich and differentiated, in part, by *Elatine hexandra*, *Nitella translucens* and *Hydrilla verticillata*, group 4 had low species richness, low *Najas flexilis* abundance and was found in deeper water.

Eutrophication is considered a significant pressure on the species, which grows at the lower levels of the euphotic zone and can easily be out-competed by perennials, such as pondweeds (*Potamogeton* spp.), and 'shaded' by abundant phytoplankton (Preston and Croft, 2001; Roden, 2004, 2007; Wingfield *et al.*, 2004; Roden and Murphy, 2014). Acidification is also considered a threat to the species (Roden, 2004; Wingfield *et al.*, 2004).

In Ireland, *Najas flexilis* is considered to be in poor/inadequate conservation status as a result of eutrophication and impacts linked to peatland damage (Roden, 2007; NPWS, 2008; O Connor, 2013). Diffuse losses from agriculture and domestic wastewater systems (septic tanks) and point sources from urban wastewater treatment plants are considered the principal sources of nutrients in *Najas flexilis* catchments (O Connor, 2013).

1.2 Ballyhoorisky Point to Fanad Head SAC

Ballyhoorisky Point to Fanad Head SAC is a coastal SAC in North Donegal, extending along the coastline to the east and the west of Fanad Head. This coastline has a series of sandy bays, rocky headlands and steep, vegetated cliffs. The SAC is selected for four habitats listed in Annex I of the EU Habitats Directive, including two lake habitats, and two species in Annex II, including *Najas flexilis*.

Najas flexilis occurs in Shannagh Lough in Ballyhoorisky Point to Fanad Head SAC. The species was first recorded on the western side of Shannagh Lough, amongst *Chara globularis*, by N.F. Stewart

and C.D. Preston on the 25th of August 1989. Since then, *Najas flexilis* has been recorded at the lake on four occasions, the most recent being by R.A. Wingfield in 2000 (based on NPWS records).

Appendix 2 presents Dr Cilian Roden's notes of his 1999 survey of Shannagh Lough, as well as sketch maps of the location of the species in the lake.

1.3 Conservation objectives

A site-specific conservation objective aims to define the favourable conservation condition of a habitat or species at site level. The maintenance of habitats and species within sites at favourable condition will contribute to the maintenance of favourable conservation status of those habitats and species at a national level.

Conservation objectives are defined using attributes and targets that are based on parameters as set out in the EU Habitats Directive for defining favourable status, namely population, range, and habitat for the species.

Note that the attributes and targets may change/become more refined as further information becomes available.

2. Population

Roden (2004, 2007) considered Shannagh Lough to support a 'Large' population, on his five point scale from 'Very Large' to 'Extinct'. However, he acknowledged that these were subjective categories and that it is very difficult to estimate population size or propose any robust or repeatable abundance estimate for the species. Wingfield *et al.* (2004) also said that accurately measuring plant abundance to assess the condition of the population in deep water communities is extremely difficult.

The problems with estimating the population size of *Najas flexilis* at lake and national scale are discussed in O Connor (2013), and include:

1. *Najas flexilis* is difficult to survey as it grows under water at depths of up to 10m. It is often commonest and most abundant in the lower depths of the euphotic zones, where it is most difficult to survey (Roden, 2002)
2. Counting the number of individuals can only be done by snorkelling or scuba diving
3. It is generally only possible to sub-sample a population using snorkelling or scuba diving
4. The potential habitat in a lake is difficult to quantify, particularly in the absence of bathymetric data and substratum characterisation
5. The density of the plant is likely to vary within a lake¹, depending on factors from substratum particle size and geochemistry, to light penetration, to wave exposure and competition from other macrophytes, epiphyton or phytoplankton

¹ Roden (2002) noted that the plant can occur both as scattered individuals and as dense stands.

6. There is a limited season for the survey of this annual species. Seedlings have been noted to begin to germinate in Scotland in June (Wingfield *et al.*, 2004) and the plant can survive until October, however August is generally cited as the time to survey (of the 277 records on the NPWS *Najas flexilis* database for which a month is provided, 98 were made in August and 129 in July (see O Connor, 2013)
7. The plant is fragile and easily uprooted by storm events, so the density can vary within a single growing season
8. Added to that is the evidence that inter-annual fluctuations in population size occur naturally, as well as driven by anthropogenic pressures, and are linked to factors such as seed-germination (Roden, 2007)

As a result, it is likely to be impossible to make statistically robust estimates of the number of mature individuals for a population of *Najas flexilis*. This means that using estimates of the number of mature individuals is not an appropriate method for assessing changes in the condition of *Najas flexilis* populations.

Surveying for *Najas flexilis* is challenging, given that it lives fully submerged (no floating or emergent leaves or flowers). Snorkelling is considered the best method for estimating the cover abundance of the species (Roden, 2007; Wingfield *et al.*, 2004), and is the method recommended by the NPWS. The issues associated with, and lower reliability of, shoreline and boat surveys are documented by O Connor (2013).

Further research is required to develop detailed methods, attributes and targets for *Najas flexilis* populations. The objectives below may, therefore, be subject to change in the future.

2.1 Population extent

While the spatial extent of *Najas flexilis* within a lake may be subject to some temporal/inter-annual variations, in viable populations it should not change significantly over time. Replacement of *Najas flexilis* with other rooted macrophytes (e.g. *Potamogeton* spp. or *Elodea canadensis*) would indicate a decline in the *Najas flexilis* population. Both the area and the spatial distribution of the population should be considered. *Najas flexilis* has been recorded on the northern and western sides of Shannagh Lough, however the full population extent has not been mapped.

The target for population extent is: Maintain the spatial extent of *Najas flexilis* within the lake, subject to natural processes.

2.2 Population depth

Najas flexilis can occur at all depths between 0.5m and 10m, but is frequently associated with the lower depths of macrophyte growth, with scattered plants gradually giving way to bare mud or silt (Preston and Croft, 2001; Roden, 2002). Roden (2007) highlighted that depths between 1m and 5m are particularly important for the species. Roden (2002, 2004) found the species at less than 3m depth in Shannagh Lough. A number of anthropogenic impacts can affect light penetration and lead to decreases in the depths to which *Najas flexilis* can grow. These impacts include increasing phytoplankton biomass, water colour or turbidity. Changes to water level fluctuations as a result of abstractions or drainage can also affect *Najas flexilis* growth in more shallow water, owing to

exposure and increased wave action. Consequently, the full depth range (i.e. minimum/most shallow to maximum/deepest) of the *Najas flexilis* population should be considered.

The target for population depth is: Maintain the depth range of *Najas flexilis* within the lake, subject to natural processes.

2.3 Population viability

Wingfield *et al.* (2004) used certain traits (leaf area/shoot length x reproductive number/shoot length) to assess plant fitness and indicated a score of less than one would give rise to concern. The use of plant traits to assess population fitness is recommended for *Najas flexilis* monitoring programmes. Measurement of traits can be done in the field, e.g. presence of flowers/seeds on plants, or by removing specimens, e.g. leaf area, shoot length and number of reproductive structures (Wingfield *et al.*, 2004; Benthic Solutions, 2007). Note that *Najas flexilis* is protected under the Flora (Protection) Order, 2015 and a Section 21 licence is required to collect specimens of all or part of a plant, as well as to alter or interfere with its habitat. Plant fitness is an indicator of the viability of the population. Seed production in *Najas flexilis* appears to be reduced by both eutrophication and acidification (Wingfield *et al.*, 2004). Wingfield *et al.* (2004) said that after a long and ‘frustrating search’ using snorkelling and shoreline survey methods at Shannagh Lough, ‘fragments were found floating in the water with no seeds attached’.

The target for population viability is: Maintain the fitness of *Najas flexilis*, subject to natural processes.

2.4 Population abundance

As noted above, it is extremely difficult if not impossible to get reliable, repeatable estimates of *Najas flexilis* population size. It is, however, desirable to record an estimate of the species cover abundance at all sites. Use of the DAFOR or similar categorical scale for recording the cover per square metre is advisable. Cover abundance is likely to vary within a lake, with depth, substratum and exposure. It may also vary inter-annually. Sustained, significant declines in the cover abundance of *Najas flexilis*, however, would indicate a population decline. Changes in cover abundance over time should be monitored at a number of stations, covering a range of natural abundances, within each lake.

The target for population abundance is: Maintain the cover abundance of *Najas flexilis*, subject to natural processes.

3. Range

The known distribution of *Najas flexilis* in Ballyhoorisky Point to Fanad Head SAC is shown in Appendix 1. The species is known only from Shannagh Lough in the SAC.

The target for the attribute species distribution is: Maintain current range, subject to natural processes.

4. Habitat for the species

Habitat for the species relates to the area and quality of the available habitat for the species. For freshwater species in Ireland however, the area of the habitat is generally an insensitive measure of its conservation condition. In general, *Najas flexilis* habitat is more likely to be damaged rather than destroyed/lost. While lakes can be reduced in area by drainage or, for small and shallow lakes, by processes of natural succession, the most common impacts in Irish *Najas flexilis* lakes are nutrient enrichment and peat staining/deposition. As a result, most of the objectives detailed below relate to the quality of the species' habitat and include attributes such as hydrology and water quality.

4.1 Habitat extent

It is acknowledged that it is likely to be difficult to map and measure the area of *Najas flexilis* habitat in a lake. Both the lake area and the area of available habitat for the species within that lake should be considered. As noted above, *Najas flexilis* has been recorded on the northern and western sides of Shannagh Lough, but the full extent of its habitat has not been mapped.

The target for the attribute habitat extent is: Maintain the habitat for *Najas flexilis*, subject to natural processes.

4.2 Hydrological regime

Fluctuations in lake water level are almost ubiquitous in Ireland owing to the highly seasonal rainfall patterns. Water level fluctuations can, however, be amplified by a variety of anthropogenic activities including water abstractions, drainage of the lake outflow and drainage of the upstream catchment. Upstream drainage leads to more rapid run-off and is associated with other significant pressures, notably the degradation of peatlands, which causes the release of organic acids, ammonia and other organic matter, and the direct transport of nutrients and other pollutants to lakes.

Increased water level fluctuations can impact on *Najas flexilis*, particularly at the upper depths of growth (see also 2.2 above). The area of lake bed influenced by wave action typically increases and, hence, the substratum can be significantly altered. The results include loss of macrophyte habitat, up-rooting of plants through wave action and contraction of submerged vegetation zones. Increased fluctuations can also lead to nutrient releases from the littoral sediments, as a result of exposure and re-wetting, and consequent changes in species composition. Nutrient release leading to increased phytoplankton biomass, as well as increased wave actions leading to re-suspension of fine sediment, could decrease light penetration and impact on *Najas flexilis* at the lower depths of growth.

Water is abstracted from Shannagh Lough, hence its natural hydrological regime is likely to have been altered. The outflow from the lake also appears to have been altered historically (before the 2nd Edition 6-inch maps were produced).

The hydrological regime of the lake must be maintained so that the area, distribution and depth of the *Najas flexilis* habitats are not reduced.

The target for the attribute hydrological regime, water level fluctuations is: Maintain appropriate natural hydrological regime necessary to support the habitat for *Najas flexilis*.

4.3 Lake substratum quality

Najas flexilis is typically found on soft substrata of mud, silt or fine sand (Preston and Croft, 2001; Roden, 2002, 2004). An association with relatively organic, flocculent sediment is noted in the UK (Wingfield *et al.*, 2004). The sediment chemistry of *Najas flexilis* lakes is described by Wingfield *et al.* (2004). *Najas flexilis* almost exclusively utilises phosphorus from the sediment, however enrichment of the sediment appears to lead to declines/losses of the species (Wingfield *et al.*, 2004). Calcium and iron concentrations in the lake sediment are also likely to influence the species distribution. Research is required to further characterise the substratum type (particle size and origin) and substratum quality (notably pH, calcium, iron and nutrient concentrations) favoured by the species in Ireland.

Roden (2002, 2004) described the substratum in Shannagh Lough as 'sandy with some rock'.

The target for the attribute lake substratum quality is: Maintain appropriate substratum type, extent and chemistry to support the population of *Najas flexilis*.

4.4 Water quality

Najas flexilis is typically associated with high water quality, i.e. the absence of eutrophication impacts. This is demonstrated by naturally low dissolved nutrients, clear water and low algal growth. Water quality can be measured by the following attributes: nutrient concentrations, phytoplankton biomass, phytoplankton composition, phytobenthos status and macrophyte status. Phytoplankton biomass and composition, phytobenthos status and macrophyte status all demonstrate biological responses to nutrient enrichment.

Significant quantities of data are available on lake water quality (eutrophication) in Ireland from the Environmental Protection Agency (EPA) and Local Authorities, however these data are classified in accordance with general environmental (water quality) objectives and do not take consideration of the specific requirements of protected species. As a consequence, the attributes (variables/quality elements) or the targets (thresholds/standards) used may be inappropriate to assessing the quality of the habitat for *Najas flexilis*. In particular, it is thought likely that *Najas flexilis* may tolerate or even reach optimal densities in lakes that are above the oligotrophic boundary in terms of dissolved nutrients. In the absence of species-specific variables and thresholds however, the targets adopted are 'High Status' or oligotrophic. Hence, the targets may be overly stringent. A schema is presented in Figure 2 below indicating the likely target for *Najas flexilis* within the water quality classification system required by the Water Framework Directive (WFD). The more stringent targets are preferable to adopting the alternative target of the good-moderate (or eutrophic) boundary, as it is clear that *Najas flexilis* can be impacted by eutrophication well below the latter threshold. Also, when one considers that lakes regarded as in reference condition had summer chlorophyll *a* concentrations of c. 4µg/l (Free *et al.*, 2006) and given that *Najas flexilis* was formerly much more widespread in Ireland and Europe (Godwin, 1975), it is reasonable to assume that favourable and viable populations of the species existed in oligotrophic lakes before large-scale anthropogenic land-use change.

Further surveillance of population and habitat condition is necessary to determine whether the WFD quality elements are appropriate measures for the habitat of *Najas flexilis* and whether the WFD boundaries can be used to determine that habitat's condition.

Najas flexilis is usually found in clear-water, lowland lakes (Preston and Croft, 2001). The species has been described by a number of authors as characteristic of ‘mesotrophic’ lakes (Preston and Croft, 2001; Wingfield *et al.*, 2004, 2005; Roden, 2007). This demonstrates a disparity in the use of the term ‘trophic’ amongst the fields of ecological science, with botanical and phytosociological scientists using ‘mesotrophic’ to indicate the species’ requirement for plant nutrients generally, whereas freshwater ecologists have a more restrictive definition of trophy, first established by the OECD and based primarily on concentrations of the macronutrient phosphorus in the water column (Total Phosphorus or TP) and the biomass of single-celled, planktonic algae (chlorophyll *a*) (OECD, 1982). The mesotrophy noted by botanists and phytosociologists reflects a requirement for certain cations, perhaps calcium and magnesium, as evidenced by the species’ association with circum-neutral waters, rather than a need for significant concentrations of phosphorus or nitrogen in the lake water. As noted above, the species’ association with mixed geology, including some base-enrichment, is well-documented (Preston and Croft, 2001; Roden, 2004; Wingfield *et al.*, 2004). The species, in Ireland at least, appears to be strongly associated with lakes that are naturally oligotrophic, as defined by freshwater ecologists, that is, naturally low in dissolved and particulate forms of phosphorus and nitrogen.

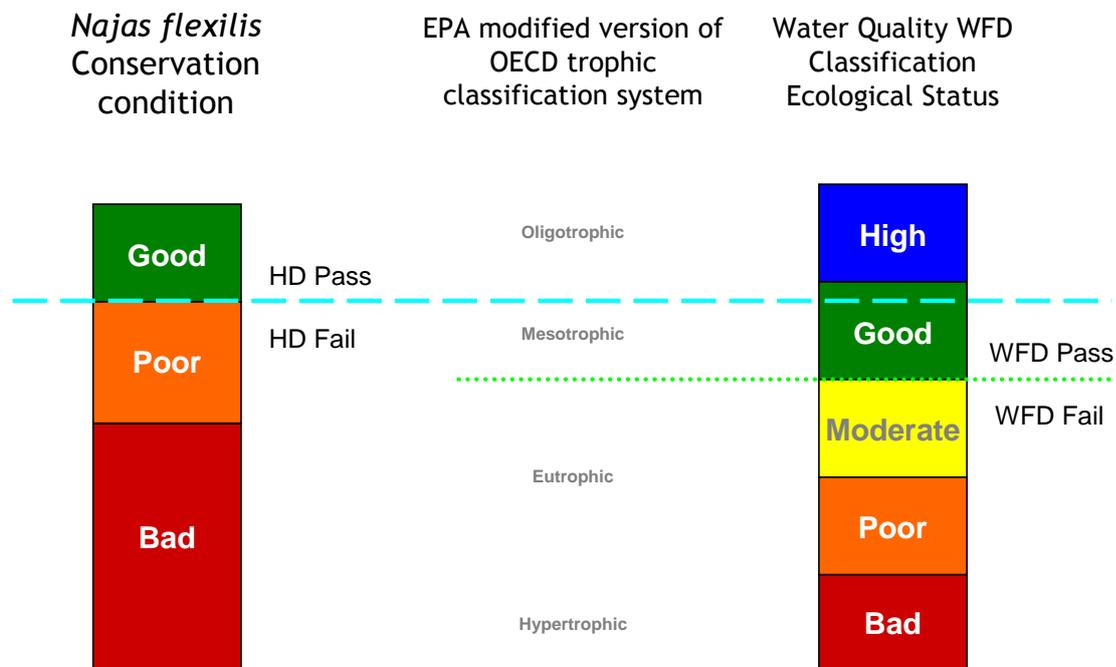


Figure 2. The use of Water Framework Directive (WFD) water quality targets for the habitat of *Najas flexilis*. It is likely that the most appropriate target for *Najas flexilis* water quality lies somewhere below the high-good boundary, within the slightly-mesotrophic band (based on chlorophyll *a* and/or total phosphorus measurements) (indicated by dashed blue line). This target is still significantly higher than the basic WFD pass of the good-moderate boundary (dotted green line), hence, the targets used here are equivalent to high status.

Enrichment of lake water and sediments with phosphorus and nitrogen (eutrophication) is considered a significant pressure on the species (Preston and Croft, 2001; Roden, 2004, 2007;

Wingfield *et al.*, 2004). Nutrient enrichment increases primary production in phytoplankton, epiphytic and epipelagic algae and in vascular plants (macrophytes). All of these can compete with *Najas flexilis* for the available resources, notably light, carbon dioxide, nutrients and space/substratum. *Najas flexilis* is generally recognised as a poor competitor (Roden, 2007; Wingfield *et al.*, 2004). As *Najas flexilis* is frequently found at the lower levels of the euphotic zone, “shading” by phytoplankton, taller rooted species or attached algae is a particular problem. Alkalinity, pH, calcium, magnesium and total phosphorus were all significantly higher in seven Scottish lakes from which *Najas flexilis* had been lost, where eutrophication was the suspected cause of the extinction (Wingfield *et al.*, 2004).

The most common nutrient sources documented in the Irish *Najas flexilis* catchments are:

1. Agriculture
2. Domestic wastewaters from on-site systems
3. Discharges from urban wastewater treatment plants
4. Other wastewater discharges
5. Golf courses
6. Forestry

(O Connor, 2013).

4.4.1 Water quality: nutrients

Eutrophication is considered to have a significant negative impact on *Najas flexilis* (Preston and Croft, 2001; Roden, 2004, 2007; Wingfield *et al.*, 2004). As discussed above, in the absence of specific nutrient targets for *Najas flexilis*, the default target used here is oligotrophic or high status for general nutrient conditions.

No standards have yet been set for total phosphorus in Irish lakes, however the Irish EPA used an interim high status value of annual mean total phosphorus (TP) of less than 10µg/l for 2007–2009 and 2010–2012 status classification (Tierney *et al.*, 2010; Bradley *et al.*, 2015). This same threshold was used as the oligotrophic lake standard in the Phosphorus Regulations (McGarrigle *et al.*, 2002) and is the boundary used by the OECD system (OECD, 1982). As a result, an annual mean TP of <10µg/l is considered necessary for *Najas flexilis* lakes. Where the mean TP concentrations are lower than this standard, there should be no increase in annual mean, i.e. no upward trends.

Total ammonia in *Najas flexilis* lakes should also be in high status as defined by Schedule Five of the European Communities Environmental Objectives (Surface Waters) Regulations (S.I. 272 of 2009), that is mean annual total ammonia of ≤0.040mg N/l or annual 95th percentile of ≤0.090mg N/l.

WFD nutrient condition status was good in Shannagh Lough in the 2010-2012 period (Bradley *et al.*, 2015), thus failing the high status target for *Najas flexilis*. TP and ammonia statuses were also classified as good at the lake in the 2007–2009 period (McGarrigle *et al.*, 2010).

The target for the attribute water quality, nutrients is: Restore average annual TP concentration of $\leq 10\mu\text{g/l}$ TP, average annual total ammonia concentration of $\leq 0.040\text{mg N/l}$ and annual 95th percentile for total ammonia concentration of $\leq 0.090\text{mg N/l}$.

4.4.2 Water quality: phytoplankton biomass

Nutrient enrichment (with phosphorus and/or nitrogen) can promote phytoplankton growth leading to shading of *Najas flexilis* and reduced light penetration. Phytoplankton biomass is commonly measured as chlorophyll *a*. Schedule Five of the European Communities Environmental Objectives (Surface Waters) Regulations (S.I. 272 of 2009) establishes the criteria for calculating lake status using chlorophyll *a*. Two sets of thresholds are given, linked to lake types. The thresholds established for the moderate and higher alkalinity types (7, 8, 11 and 12) are considered more appropriate for *Najas flexilis* lakes. The target for *Najas flexilis* lakes is currently considered to be high status or oligotrophic conditions and, therefore, the mean chlorophyll *a* concentration should be less than $5.8\mu\text{g/l}$ during the growing season (March-October). Where the chlorophyll *a* concentrations are lower than this threshold in a *Najas flexilis* lake however, there should be no increase in growing season means, i.e. no upward trends.

WFD phytoplankton status was high in Shannagh Lough in the 2007–2009 and 2010–2012 periods (McGarrigle *et al.*, 2010; Bradley *et al.*, 2015). The trophic status of Shannagh Lough was classified as mesotrophic, however, owing to high chlorophyll *a* in 2007 and 2008, representing a recent deterioration (McGarrigle *et al.*, 2010).

The target for the attribute water quality, phytoplankton biomass is: Maintain average growing season (March-October) chlorophyll *a* concentration of $< 5.8\mu\text{g/l}$.

4.4.3 Water quality: phytoplankton composition

The EPA has developed a phytoplankton composition metric for nutrient enrichment of Irish lakes. As for the other water quality attributes, the target for phytoplankton composition status is high.

The target for the attribute water quality, phytoplankton composition is: Maintain high phytoplankton composition status.

4.4.4 Water quality: attached algal biomass

Nutrient enrichment can favour epiphytic (attached to plants) and epipellic (attached to substratum) algal communities that can out-compete *Najas flexilis*. The cover abundance of attached algae should, therefore, be low.

The EPA monitors the phytobenthos status of Irish lakes for Water Framework Directive purposes. Phytobenthos status can be used as an indicator of increases in attached algal biomass. As discussed above, in the absence of targets for *Najas flexilis*, the default target used here is high status.

The target for the attribute water quality, attached algal biomass is: Maintain trace/absent attached algal biomass ($< 5\%$ cover) and high phytobenthos status.

4.4.5 Water quality: macrophyte status

Nutrient enrichment can also favour more competitive submerged macrophyte species that can out-compete *Najas flexilis*. The EPA monitors macrophyte status for Water Framework Directive

purposes using the 'Free Index'. As discussed above, the default target for *Najas flexilis* adopted here is high status, defined in Schedule Five of the European Communities Environmental Objectives (Surface Waters) Regulations (S.I. 272 of 2009) as having an Ecological Quality Ratio (EQR) of ≤ 0.90 .

WFD macrophyte status was high in Shannagh Lough in the 2007-2009 and 2010-2012 periods (McGarrigle *et al.*, 2010; Bradley *et al.*, 2015).

The target for the attribute water quality, macrophyte status is: Maintain high macrophyte status.

O Connor (2013) used these five indicators ('quality elements') of water quality to assess the national conservation status of the habitat for *Najas flexilis*. For the habitat quality to be in favourable condition in terms of nutrients and eutrophication, the target was for all five elements to reach high status. This use of a lowest common denominator approach was in keeping with classification under the WFD, which is based on the lowest status classes for a range of specified biological, physico-chemical and hydromorphological quality elements (Tierney *et al.*, 2010).

4.5 Acidification status

Acidification is considered a significant threat to *Najas flexilis* (Preston and Croft, 2001; Roden, 2004; Wingfield *et al.*, 2004). Wingfield *et al.* (2004) noted that at pH of less than 7 the abundance of *Najas flexilis* is low. They also documented reduced reproductive capacity in more acidic conditions (pH 6.46–6.98), with seeds low in number or absent (Wingfield *et al.*, 2004). The annual nature of *Najas flexilis* makes it particularly sensitive to environmental change, and year to year fluctuations in pH, alkalinity and calcium could affect seed production, promoting genetic drift and loss of genetic diversity (Wingfield *et al.*, 2004). However, little is known about the seed longevity and if the seedbank is persistent, the species may be able to survive some perturbations. Wingfield *et al.* (2004) observed pH, conductivity, alkalinity, calcium and potassium were significantly lower in two lakes from which the species appeared to have been lost owing to acidification, while sediment iron was significantly higher (Wingfield *et al.*, 2004). The likely causes of acidification in Irish *Najas flexilis* catchments may include a complex mix of natural, as well as anthropogenic, factors and are discussed in detail in O Connor (2013).

Wingfield *et al.* (2004) considered that *Najas flexilis* has rather specific environmental requirements and occupies a relatively narrow realised niche in Britain and Ireland. The pH of the water ranged from 6.62–8.3 (median of 7.46) and conductivity ranged from 55–447 μ S/cm (median of 235 μ S/cm) at 42 lakes studied (Wingfield *et al.*, 2004). Alkalinity ranged from 6.71–69.71mg/l (median of 23.45mg/l) at 29 lakes, and calcium concentration in the water had a range of 2.06–33.4mg/l (median of 9.59mg/l) at 30 lakes (Wingfield *et al.*, 2004). Alkalinity data are available for 18 *Najas flexilis* lakes from the Irish EPA 2007-2009 water quality report (Tierney *et al.*, 2010) demonstrating a wider range of 2.5–106 mg/l, with a median of 13.2mg/l and average of 25mg/l. Summary data are provided in Table 1 for five Donegal lakes (Loughs Akibbon, Anure, Derg, Port and Shannagh), having overall averages of pH 7.12, conductivity 133.6 μ S/cm and total alkalinity 24.4mg/l. These are based on data provided by Donegal County Council covering the period 2006–2012. Interestingly, Wingfield *et al.* (2004) found that the calcium concentration of the sediment was a good predictor for the number of reproductive structures, an indicator of plant fitness and population viability.

Median pH values should be greater than 7 pH units. Water and sediment alkalinity and concentrations of cations (notably calcium) should be appropriate to *Najas flexilis* habitat. Further research is required to establish more specific targets for the species, including study of intra-annual variations. The EPA also classifies Acidification/Alkalisiation status in lakes and uses it in overall Water Framework Directive status. In line with the other WFD attributes used, the target for WFD Acidification/Alkalisiation status is high.

The WFD Acidification/Alkalisiation of Shannagh Lough was Moderate in the 2010–2012 period (Bradley *et al.*, 2015), suggesting that high pH or acidification may be a concern for *Najas flexilis* in the lake.

The target for the attribute acidification status is: Maintain/restore appropriate water and sediment pH, alkalinity and cation concentrations to support the populations of *Najas flexilis*, subject to natural processes.

Table 1 Physico-chemical data for five *Najas flexilis* Donegal lakes. Data courtesy of Donegal County Council.

Lake	Summary	pH	Conductivity μS/cm	Total Alkalinity mg/l	Total Hardness mg/l	Calcium mg/l
Akibbon	Range	6.39-8.15	90-203	19-60		7.4-23.6
	Median	7.21	138	36		12.3
	Average	7.24	136.0	38.2		12.8
	n	31	31	31		30
Anure	Range	6.89-7.26	86.4-137.2	14-14	16.2-18.1	
	Median	7.17	91.8	14	18.1	
	Average	7.12	101.8	14.0	17.4	
	n	4	4	3	3	
Derg	Range	5.73-7.42	43.2-68.8	1-34		1.3-4.8
	Median	6.57	52	6		1.9
	Average	6.61	53.6	8.4	8.82	2.1
	n	43	43	43	1	30
Port	Range	7.73-7.85	181-359	40-94	50-120.1	
	Median	7.79	184.3	40	52.5	
	Average	7.79	241.4	58.0	74.2	
	n	3	3	3	3	
Shannagh	Range	5.16-8.44	166-265	16-52	50-52.5	
	Median	7.6	205.5	31.5		
	Average	7.5	202.5	31.8	51.3	
	n	44	46	26	2	
Overall	Range	5.16-8.44	43.2-359	1-94	8.8-120.1	1.3-23.6
	Median	7.21	139	28	50	6.1
	Average	7.12	133.6	24.4	42.9	7.5
	n	125	127	106	9	60

4.6 Water quality: colour

Increased water colour and turbidity decrease light penetration and can reduce the area of available *Najas flexilis* habitat, particularly at the lower euphotic depths. The primary source of increased water colour in Ireland is disturbance to peatland. Drainage of peatland for peat-cutting, agriculture and forestry, as well as over-grazing by sheep, are the primary causes of such disturbance in Ireland.

No species-specific or national standards for water colour currently exist. It is likely that the water colour in *Najas flexilis* lakes would naturally be < 50mg/l PtCo. Of the 197 lakes nationally for which data on colour were available in Free *et al.* (2006), the average and median concentrations were 41mg/l PtCo and 33mg/l PtCo, respectively.

Roden (2002, 2004) noted that the water in Shannagh Lough was very clear.

The target for the attribute water quality, colour is: Maintain appropriate water colour to support the populations of *Najas flexilis*.

The use of the attribute water transparency and a species-specific target (in metres) would also be a useful measure of changes in light penetration. Secchi disk measurements could be used, with a target of no decrease in Secchi disk transparency.

4.7 Associated species

As detailed in section 1.1, *Najas flexilis* is associated with a more diverse range of macrophyte species than found in the more base-poor lakes in peatland catchments. C.D. Preston and N.F. Stewart surveyed Shannagh Lough on the 25th August 1989 and, along with *Najas flexilis* on the west side of the lake, recorded *Alisma plantago-aquatica*, *Baldellia ranunculoides*, *Callitriche hamulata*, *C. hermaphroditica*, *Caltha palustris*, *Eleocharis palustris*, *Iris pseudacorus*, *Isoetes* sp., *Littorella uniflora*, *Lycopus europaeus*, *Myriophyllum alterniflorum*, *Mentha aquatica*, *Polygonum hydropiper*, *Potamogeton crispus*, *P. natans*, *P. perfoliatus*, *P. x nitens*, *Ranunculus flammula*, *Samolus valerandi*, *Sparganium emersum*, *S. erectum*, *Fontinalis antipyretica*, *Chara aspera*, *C. globularis* and *Nitella translucens*. Preston and Stewart again visited the lake on the 8th of June 1990 with S.L. Bell and I. Butterfield. Additional species recorded on the second visit were *Carex nigra*, *Hydrocotyle vulgaris*, *Persicaria amphibia*, *Chara curta*, *C. virgata* and *Nitella flexilis*. Roden (2002, 2004) found *Najas flexilis* growing amongst *Fontinalis antipyretica* with few other associated species. He also recorded *Baldellia ranunculoides*, *Callitriche hermaphroditica*, *Elatine hexandra*, *Isoetes lacustris*, *Littorella uniflora*, *Potamogeton berchtoldii*, *P. perfoliatus*, *Sparganium angustifolium*, *Chara aspera*, *C. virgata*, *Nitella flexilis* and *N. translucens* in the lake (Roden, 2002, 2004).

Competition from both native and non-native species is a potential threat to *Najas flexilis*. Wingfield *et al.* (2004) noted competition by the native species *Myriophyllum alterniflorum* and *Chara* spp. as possibly impacting on *Najas flexilis* in a Scottish Loch. Competition from native species could be part of a natural lake-succession or, more likely, promoted by environmental disturbances such as eutrophication. Eutrophication will inevitably convey an advantage on invasive non-native and native perennial species. Wingfield *et al.* (2004) observed that competition is not always a problem, but is more likely to be where nutrients and light promote excessive growth. The issue of competition from both native and non-native species is discussed further in O Connor (2013).

The target for the attribute associated species is: Maintain appropriate associated species and vegetation communities to support the population of *Najas flexilis*.

4.8 Fringing habitat

Fringing habitats are an integral part of the structure and functioning of lake systems. Most lake shorelines have fringing habitats of reedswamp, other swamp, fen, marsh or wet-woodland that intergrade with and support the lake habitat. Fringing habitats can contribute to the aquatic food web (e.g. allochthonous matter such as leaf fall), provide habitat (refuge and resources) for certain life-stages of fish, birds and aquatic invertebrates, assist in the settlement of fine suspended material, protect lake shores from erosion and contribute to nutrient cycling. Equally, fringing habitats are dependent on the lake, particularly its water levels, and support wetland communities and species of conservation concern.

The target for the attribute fringing habitat is: Maintain the area and condition of fringing habitats necessary to support the population of *Najas flexilis*.

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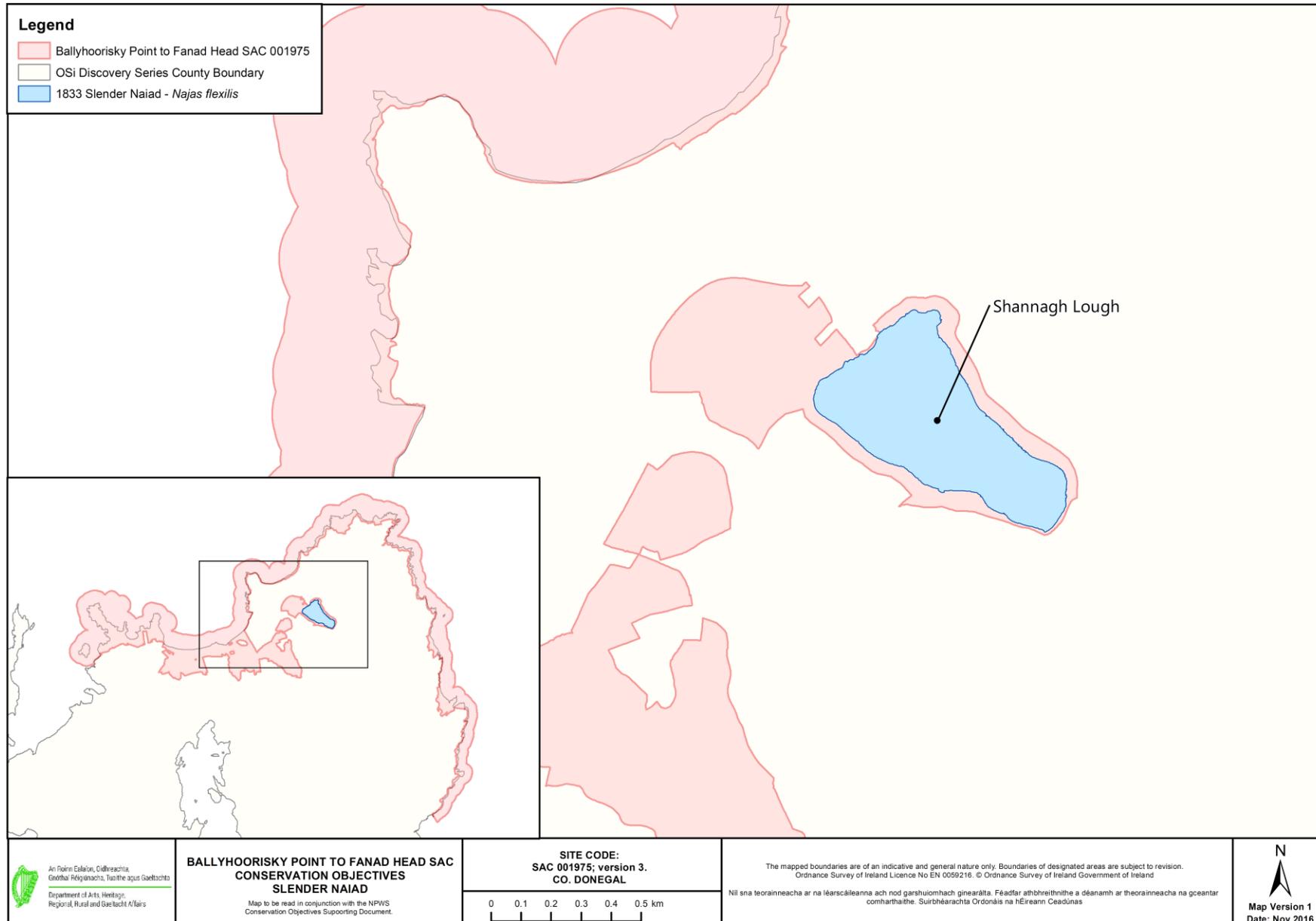
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Appendix 1 *Najas flexilis* distribution map within Ballyhoorisky Point to Fanad Head SAC



Appendix 2 Notes of *Najas flexilis* surveys of Shannagh Lough by Dr Cilian Roden

Species: *Najas flexilis*

Discovery series map: 2

Grid reference:
C211453

Locality: Lough Shannagh

Vice county: H35

SAC/NHA no.:
001975

Date: xx/9/1999

Recorder: Cilian Roden

Site description: Lough Shannagh is situated at the north end of Fanad on quartzite rock with blown sand at the north end. The bottom is sandy with some rock. The greatest depth recorded was 3m. The water of the lake is very clear.

Population: The population is scattered close to the western side of the lake at a depth of less than 3m.

Vegetation: The *Najas* grows amongst a carpet of the moss *Fontinalis antipyretica* with few other species present over large areas of the lake bottom.

Management: The lake is used as a reservoir for water by Donegal County Council.

Threats: No obvious threats

Access: By road leading to water pumping station at the North end.

Conservation: The site is unusual in that *Najas* grows with *Fontinalis* suggesting that the site is very oligotrophic.

