



**NPWS**

An tSeirbhís Páirceanna  
Náisiúnta agus Fiadhúlra  
National Parks and Wildlife  
Service

# **Application for Derogation Under Regulation 54 & 54A of the European Communities (Birds and Natural Habitats) Regulations 2011, as amended**

**Revision 2.0 – July 2025**

- This form can be used by any individual or Company applying for a derogation under Regulation 54 of the European Communities (Birds and Natural Habitats) Regulations 2011 (“the Regulations”) **or** any individual applying on behalf of the Minister for Housing, Local Government and Heritage under Regulation 54(A) of the Regulations.
- Note this application form is not for Domestic Dwelling Derogations (bats within private homes) which can be found here > ([3D Application Form](#))
- Please ensure that you answer questions fully in order to avoid delays and/or your application being rejected on the basis that it does not contain sufficient information and detail for the application to be considered further.
- Please read and familiarise yourself with the [NPWS Guidance on Applications for Regulation 54 Derogations for Annex IV species: Guidance for Applicants](#)
- Please read and familiarise yourself with the [European Commission's Guidance document on the strict protection of animal species of Community interest under the Habitats Directive](#)
- Please also note that the responses to these questions are supplementary to the documentation required for the NPWS to be in a position to consider your application. A complete application should include both the application form and an associated report. Failure to supply either will result in your application being returned and/or refused.
- In circumstances in which a derogation is given on foot of this application, the Applicant is responsible for ensuring compliance with the conditions of any such derogation, even though they may employ another person to act on their behalf. To carry out any activity without, or not in accordance with, a derogation granted under regulation 54 or 54A of the Regulations constitutes a criminal offence, subject to prosecution.
- If you experience any problems filling in this form, please contact the Wildlife Licensing Unit: [reg54derogations@npws.gov.ie](mailto:reg54derogations@npws.gov.ie)
- Please note – applications, associated reports and derogations will be published on the NPWS website and/or the Department's Open Data website.
- Where any applicant is applying for a derogation to carry out surveys, please ensure to list all qualified ecologists and trainees under their supervision. See section 1(c) of Part A.

## Part A: The Applicant - Personal Details

These questions relate to the person responsible for any proposed works and who will be the **Applicant**. **If this application is being submitted on behalf of a third party, please also complete Part B below.**

### 1. (a) Name of Applicant

Title (Mr/Mrs/Miss/Ms/Dr)	Forename(s)	Surname
Mrs	Deirdre	Keane
(b) Company Name, if applicable	EKO Integrated Services	
(c) Address Line 1	16 Herbert Pl,	
Address Line 2		
Town	Dublin	
County		
Eircode	D02 X034	
(d) Contact number	[REDACTED]	
(e) Email address	[REDACTED]	
(f) Address where works are to be carried out if different from (b) above.		
Address Line 1	34-41 Catherine Street	
Address Line 2		
Town	Limerick	
County	Limerick	
Eircode		

### Details of Person Submitting Application on Behalf of Applicant/Derogation Holder

Information relating to the person (e.g. ecologist) responsible for submitting the application on behalf of the applicant should be entered below:

### 1. (b) Name of Person/Ecologist

Title (Mr/Mrs/Miss/Ms/Dr)	Forename(s)	Surname
MR	Anne	Mullen
(b) Company Name	JBA Consulting	
Address Line 1	Unit 24, Grove Island	
Address Line 2	Corbally	
Town	Limerick	
County	Limerick	
Eircode	V94 312N	
(c) Contact number	[REDACTED]	
(d) Email address	[REDACTED]	
(e) Relationship to Applicant	Hired Consulting Ecologist	



## Part B: Species covered by the Derogation

1. **Species of Animal:** Please indicate which species is/are the subject of the application:

- Bat
- Otter
- Kerry Slug
- Natterjack Toad
- Dolphin
- Whale
- Turtle
- Porpoise

2. Please detail the exact species (scientific name): Common pipistrelle *Pipistrelleus pipistrelleus*

3. Please provide the maximum number of individuals affected\* [ 3 ]

4. Please provide the maximum number of breeding or resting sites affected\* [ 1 ]

5. Please provide the maximum number of eggs to be taken\* ] N/A [

6. Please provide the maximum number of eggs to be destroyed\* [ N/A ]

\*If no figures can be provided for the maximum number of individuals, breeding sites, resting places and eggs to be covered by the derogation please provide reasons why.

7. **Species of Plant:** Please indicate which species is/are the subject of the application:

- Killarney Fern
- Slender Naiad
- Marsh Saxifrage

8. If you previously received a derogation for any species of animal or plant, please state derogation number and confirm that you have made a return to NPWS on the numbers actually affected by that derogation.

Opera DER/BAT 2020 – 111, DER/BAT 2022 – 19 (Amended 23/08/2022), DER BAT 2022 – 19 (Amended 08/02/2024).

Ahascragh - DER/BAT 2022 – 07

Clonakilty DER/BAT 2023 – 118 (Amended 15/01/2024)

Sixmilebridge: DER-BAT-2025-296

General Survey licence: DER-BAT-2025-234

9. **Proposed Dates for Activities:** Please indicate the timeframe that you propose to carry out the activities. Dates set by NPWS may differ from dates proposed here. *A derogation will only be issued with a start and end date within a calendar year.*

Start Date:	1 <sup>st</sup> January 2026
End Date:	31 <sup>st</sup> December 2026

## Part C: Nature of the Derogation.

1. Please tick which prohibition(s) the application for a derogation relates to:

<b>Regulation 51</b>	
Deliberately capture or kill any specimen of the relevant species in the wild	<input type="checkbox"/>
Deliberately disturb these species particularly during the period of breeding, rearing, hibernation and migration	<input type="checkbox"/>
Deliberately take or destroy eggs of the relevant species in the wild	<input type="checkbox"/>
Damage or destroy a breeding or resting place of such an animal, or	<input checked="" type="checkbox"/>
Keep, transport, sell, exchange, offer for sale or offer for exchange any specimen of the relevant species taken in the wild, other than those taken legally as referred to in Article 12(2) of the Habitats Directive.	<input type="checkbox"/>
<b>Regulation 52</b>	
Deliberately pick, collect, cut, uproot or destroy any specimen of these species in the wild, or	<input type="checkbox"/>
Keep, transport, sell, exchange, offer for sale or offer for exchange any specimen of these species taken in the wild, other than those taken legally as referred to in Article 13(1)(b) of the Habitats Directive.	<input type="checkbox"/>

**Further information should be provided in the format set out in Part E: Template for Supporting Information**

## Part D: Derogation Tests

**Note: The following summary information must be provided by the applicant in all cases, and will be used to determine if a derogation can be provided. Further information must be provided in the format set out in Part E: Template for Supporting Information**

### Test 1: Reason for the Derogation

1. Please tick which reason(s) below explains how this application qualifies under Regulation 54(2)(a-e) or Regulation 54A(2)(a-e) of the European Communities (Birds and Natural Habitats) Regulations: Please provide a summary of how the application meets the 3 conditions required to provide a derogation. Note that in all cases additional information must be provided (see Part E).

<b>a.</b>	In the interests of protecting wild flora and fauna and conserving natural habitats <b>(proceed to 2a)</b>	<input type="checkbox"/>
<b>b.</b>	To prevent serious damage, in particular to crops, livestock, forests, fisheries and water and other types of property <b>(proceed to 2b)</b>	<input type="checkbox"/>
<b>c.</b>	In the interests of public health and public safety, or for other imperative reasons of overriding public interest, including those of a social or economic nature and beneficial consequences of primary importance for the environment <b>(proceed to 2c)</b>	<input checked="" type="checkbox"/>
<b>d.</b>	For the purpose of research and education, of re-populating and re-introducing these species and for the breeding operations necessary for these purposes, including artificial propagation of plants <b>(proceed to 2d)</b>	<input type="checkbox"/>

- e. To allow, under strictly supervised conditions, on a selective basis and to a limited extent, the taking or keeping of certain specimens of the species to the extent specified therein, which are referred to in the First Schedule (**proceed to 2e**)

**2a.** In the interests of protecting wild flora and fauna and conserving natural habitats:

i) Please state the wild flora, fauna or habitats that require protection and /or conservation.

--	--

ii) Please summarise how the interests of protection and conservation of the species/habitat concerned justify affecting another species under strict protection.

--	--

**2b)** To prevent serious damage, in particular to crops, livestock, forests, fisheries and water and other types of property:

i) Please summarise the nature of the potential damage, why it is considered “serious” and how this outweighs the conservation interest of the species under strict protection.

--	--

**2c)** In the interests of public health and public safety, or for other imperative reasons of overriding public interest, including those of a social or economic nature and beneficial consequences of primary importance for the environment:

i) Where the reason is for public health and public safety, summarise the evidence provided to support this reason (e.g. documentary evidence of the risk from a chartered structural engineer, tree surgeon, Garda Síochána, qualified health professional etc.)

--	--

ii) Where the reason is for “other imperative reasons of overriding public interest, including those of a social or economic nature and beneficial consequences of primary importance for the environment”, summarise the nature of the public interest and how this outweighs the conservation interest of the species under strict protection.

The proposed development at 34-41 Catherine Street, Limerick City, represents an imperative reason of overriding public interest of both social and economic significance, with clear environmental benefits. The project will deliver 76 new residential units in a highly urban area where housing demand is acute, supporting national and local strategies to address the housing crisis and promote sustainable urban regeneration. In addition, the retention and refurbishment of protected structures will safeguard architectural heritage while providing modern accommodation, contributing to the social fabric of the city. The redevelopment of this derelict brownfield site will eliminate safety hazards and anti-social risk, transforming it into a vibrant residential area. This approach reduces urban sprawl and aligns with the National Planning Framework’s objectives for compact urban growth. Incorporating SuDS and energy efficient design will further enhance environmental sustainability and climate resilience.

While the conservation of bats is a legal and ecological priority, the species recorded roosting – Common Pipistrelle – are listed as Least Concern on the Irish Red List and are widespread in Ireland. The roost identified at No. 35 Catherine Street is assessed as a local-value satellite roost rather than a maternity or hibernation site. Mitigation measures, including licenced exclusion, and provision of compensatory bat boxes, will ensure that the favourable conservation status of this species is maintained.

The urgent need for housing and urban renewal, combined with the environmental and heritage benefits of the development, outweighs the conservation interest of the roost, provided that mitigation and monitoring are implemented under licence conditions. This approach satisfies the requirements of Article 16 of the EU Habitats Directive and the Wildlife Acts, ensuring that impacts are minimised and compensated appropriately. ]

**2d)** For the purpose of research and education, of re-populating and re-introducing these species and for the breeding operations necessary for these purposes, including artificial propagation of plants:

i) Please summarise the objective(s) of the proposed activities making reference to those listed above and how the purpose of such activities overrides the interests of strict protection of the species.<sup>1</sup>

<sup>1</sup> Note that this reason may be appropriate for when research involves surveys that may cause disturbance of species under strict protection. But the sole purpose of the surveys should be for research and education or the other reasons listed above under 1d.

**2e)** To allow, under strictly supervised conditions, on a selective basis and to a limited extent, the taking or keeping of certain specimens of the species to the extent specified therein, which are referred to in the First Schedule

i) Please clearly state the objective of the activity and verify that this reason is being chosen as the objective of the activity does not match reasons a-d listed above.

ii) Please summarise how the activity will result in the taking or keeping of limited numbers of specimens of the species, how it will be applied on a selective basis and to a limited extent, and how it will be done under strictly supervised conditions.

**Test 2: Absence of Alternative solutions**

**2.** Please summarise the alternative solutions that have been considered and why these solutions are deemed unsatisfactory. This must include the option of the “do-nothing” alternative and evidence should be objective and robust. Note that in all cases further information must be provided in the format set out in Part E: Template for Supporting Information.

Alternative Solution	Reasons for “Unsatisfactory”
Do-Nothing	This option would mean the development does not go ahead. While it avoids direct impact on bats, it fails to address the dereliction- which would likely lead to the roost being destroyed overtime and exposure- and urgent public safety concerns and housing needs. It conflicts with Limerick City Centre regeneration objectives and the National Planning Framework, making it socially and economically unsatisfactory.
Complete Avoidance of Works (Relocate Project)	Relocating the project is impractical due to the strategic importance of the site and lack of suitable alternatives. It would result in significant delays, increased costs, and failure to deliver compact urban growth and heritage conservation goals.

Exclusion Without Compensation Roost	Exclusion of bats from a building without providing compensatory roosts is not in line with NPWS best practice, has low success rates, and risks stress or mortality.
--------------------------------------	---

\* Please insert additional rows above if needed

### Test 3: Impact of a Derogation on Conservation Status

3. Please summarise the possible impacts on the population of the species that is subject to this application, taking into account all the mitigation and/or compensation measures that are to be undertaken. Evidence that such mitigation has been successful elsewhere should be provided where relevant. Mitigation measures being relied upon must ensure that the derogation will not be detrimental to the maintenance of the populations of the species to which the Habitats Directive relates at a favourable conservation status in their natural range. Note that in all cases further information must be provided in the format set out in Part E: Template for Supporting Information.

The derogation relates to the removal of a satellite roost of low numbers of Common pipistrelle and potential for Soprano pipistrelle at No. 35 Catherine Street during redevelopment works. These species are widespread in Ireland and listed as Least Concern on the Irish Red List. The roost is not a maternity or hibernation site, and is of a common species, and therefore its ecological significance of local value. All Irish bat species are strictly protected under the Wildlife Acts and the EU Habitats Directive (Annex IV), requiring that any derogation must not adversely affect the species favourable conservation status.

Without mitigation, the potential impacts would include permanent loss of the identified roost, temporary disturbance during exclusion works, and minor disruption to local commuting routes due to construction activity and lighting changes. These impacts, if unmanaged, could result in localised reduction of roosting opportunities. However, given the species' adaptability and the urban context, population-level impacts are unlikely provided mitigation is implemented. To ensure compliance with Article 16 of the Habitats Directive and NPWS guidance, a series of mitigation and compensatory measures will be implemented. Exclusion will occur only following the stabilisation of No. 35 and an internal bat survey to locate the roost. Exclusion will follow NPWS best practice protocols, by a licenced bat ecologist, using one-way devices to allow bats to vacate safely before works commence on No. 35, and will take place over a number of nights, prior to refurbishment. A minimum of three high-quality bat boxes will be installed on buildings in low artificial light effected areas of the development, within 1 year of the destruction of the roost / exclusion of bats. There are a number of areas of low light on the lighting plan submitted with the planning application e.g. in all of the 4 driveways, and on the Courtyard Walls, as well as the pedestrian alleyways. Post-construction monitoring of boxes and static detectors will be undertaken to confirm uptake of compensatory roosts and continued bat activity, with reports submitted to NPWS as part of licence compliance. Evidence of similar urban redevelopment projects in Ireland, including schemes in Limerick and Dublin, demonstrates that these measures are effective in maintaining bat populations when roost loss is unavoidable. NPWS and Bat Conservation Ireland guidance endorse these approaches, and studies such as EUROBATS guidelines confirm that provision of artificial roosts combined with sensitive lighting design supports continued bat presence in urban areas.

The roost's removal will not significantly affect population viability due to its satellite nature and the wide distribution of the species. There are a large number of suitable roosting locations in the local area, which combined with the provision of high quality bat boxes will ensure continued roosting provision for bats. With mitigation and compensation measures in place, the derogation will not be detrimental to maintaining the species at a favourable conservation status within its natural range. ]

## Part E: Template for Supporting Information

This application form should provide a summary of the evidence that the applicant has provided. In all cases, it is necessary to provide separate supporting information so that the assessment of the application can be undertaken in a robust and comprehensive manner. Applicants should refer to guidance provided by the NPWS and the European Commission whilst preparing this application form and the supporting information.

It is essential that supporting information is prepared in a consistent manner using the template below so that NPWS officials assessing the application can locate the relevant evidence to determine if the three Tests can be met. Failure to provide sufficient evidence will result in the application being refused.

The structure of the Supporting Information should be as follows:

- 1) Table of Contents
- 2) Introduction
  - a. Objective of the proposed works (for example, as part of construction of a national road, repair of roofing, undertaking surveys etc.)
  - b. Name, qualifications and relevant experience of scientific staff, including trainees, (e.g. ecologist) involved in the preparation of the application and those responsible for carrying out the proposed activity.
  - c. If this application is for the carrying out of surveys that may cause disturbance, qualifications of all involved must be provided and trainees must be clearly identified.
- 3) Background to proposed activity including location, ownership, type of and need for the proposed activity, planning history, policy context, zoning in relevant Development plan (or equivalent), etc.
- 4) Full details of proposed activity to be covered by the derogation (including a site plan). The site may be inspected by an NPWS representative, so the details given should clearly reflect the extent of the project. This information will be used to compare site conditions with the Method Statement.
- 5) Ecological Survey and site assessment (Not required for applications to carry out surveys)
  - a. Pre-existing information on species at location and environs.
  - b. Status of the species in the local/regional area (relevant to the consideration of the impact on the population at the relevant geographic scale (Test 3))
  - c. Objective(s) of survey
  - d. Description of Surveys Area
  - e. Survey methodology (including evidence as to how the methodology represents best practice and is appropriate to the Objective). Methodology should include survey maps, details of timing, climate, equipment used and identify any uncertainties or difficulties encountered.
  - f. Survey results including raw data, any processed or aggregated data, and negative results as appropriate. Photographs and maps must be provided where site-specific features are referred.
  - g. Population size class assessment.
- 6) Evidence to support the Derogation Tests
  - a. Test 1 - Reason for Derogation:
    - i. There should be a clear explanation as to why a specific reason(s) has been selected in the application form.

- ii. Applicants are advised to read the guidance published by the NPWS '[Guidance on Applications for Regulation 54 Derogations for Annex IV species: Guidance for Applicants](#)' with specific reference to Section 3.1.
    - b. Test 2 - Absence of Alternative Solutions
      - i. Applicants must list the alternatives to the proposed activity that have been considered, including the do-nothing alternatives in a clear and objective manner. A basic requirement is that these alternatives should be compared in terms of their impact on the species subject to strict protection. It should be clear to NPWS officials as to why the chosen approach has been selected.
      - ii. Applicants are advised to read the guidance published by '[Guidance on Applications for Regulation 54 Derogations for Annex IV species: Guidance for Applicants](#)' with specific reference to Section 3.2.
    - c. Test 3 - Impact of a derogation on Conservation Status
      - i. Applicants should include details of the population at the appropriate geographic scale and an evaluation of how the proposed activity will affect the conservation status both before and after mitigation measures have been applied.
      - ii. Full and detailed descriptions of proposed mitigation measures that are relevant to the potential impact on the target species. Evidence that such mitigation has been successful elsewhere should be provided, where available.
      - iii. Applicants are advised to read the guidance published '[Guidance on Applications for Regulation 54 Derogations for Annex IV species: Guidance for Applicants](#)' with specific reference to Section 3.3.
- 7) Monitoring the impacts of the derogations
- a. Applicants must include details of how they propose to verify whether the derogations have been implemented correctly and whether they achieved their objective, using scientifically based evidence, and, if necessary, how the applicant will take corrective measures where required.
  - b. Applicants should provide details of proposed reports to be submitted to the NPWS including the results of monitoring.
  - c. Applicants are advised to read the guidance published by the European Commission "[Guidance document on the strict protection of animal species of Community interest under the Habitats Directive](#)" with specific reference to Section 3.4.

**Part F. Declaration**

I declare that all of the foregoing particulars are, to the best of my knowledge and belief, true and correct. I understand that the deliberate killing, injuring, capturing or disturbing of protected species, or damage or destruction of their breeding sites or resting places or the deliberate taking or destroying of eggs is an offence without a derogation and that it is a legal requirement to comply with the conditions of any derogation I may be granted following this application. I understand that NPWS may visit to check compliance with a derogation.

Please note that under Regulation 5 of the European Communities (Birds and Natural Habitats) Regulations 2011-2021 an authorised officer may enter and inspect any land or premises for the purposes of performing any of their functions under these Regulations or for obtaining any information which they may require for such purposes.

Signature of the **Applicant** Deirdre Keane Date 19/12/25

Name in **BLOCK LETTERS** | DEIRDRE KEANE

**PRIVACY STATEMENT**

See Privacy Statement at [www.npws.ie/licences](http://www.npws.ie/licences)

[npws.ie](http://npws.ie)

